



Adult Practice Review Report

North Wales Safeguarding Adults Board

Extended Adult Practice Review

Re: APR3 / 2016 / Conwy

Brief outline of circumstances resulting in the Review

To include here: -

- *Legal context from guidance in relation to which review is being undertaken.*
- *Circumstances resulting in the review.*
- *Time period reviewed and why.*
- *Summary timeline of significant events to be added as an annex.*

An extended Adult Practice Review was commissioned by the Chair of North Wales Adult Practice Review Group in accordance with the guidance and following the completion of a complaint process and investigation by the Public Services Ombudsman for Wales.

Adult A was placed in an out of county specialist dementia residential home in February 2013 by Authority A. The residential home was in Authority B's area. Before Adult A's death 3 months later, Adult A sustained three falls at the home which led to an admission to hospital early May 2013. Sadly, Adult A never recovered from the injuries from her last fall and passed away in hospital a few days following admission, the cause of death was recorded by the Coroner was a Pulmonary Embolism, Deep Vein Thrombosis and a Fractured Left Pubic Ramus.

Following Adult A's death, a Protection of Vulnerable Adult (POVA) referral was made to Authority B four days later. Five strategy meetings took place over the following 9 months culminating in an independent POVA investigation being commissioned in April 2014. The independent POVA investigation report was published in May 2014 and a subsequent case conference meeting was held with the family in July 2014.

Following the completion of the POVA process a complaint was received by Authority B which specifically related to the way the POVA investigation was undertaken. The complaint proceeded to a Stage 3 Panel .The complaints process concluded in April 2016 when the Public Services Ombudsman for Wales issued his final report.

Authority B's officers met with the Adult A's family and recommended that if they could not accept the findings of the Public Services Ombudsman for Wales and the POVA process, the case should be referred to the North Wales Safeguarding Adult Board APR Group to review any aspects of multi-agency learning from this case.

The APR Group felt that the investigation by the Public Services Ombudsman for Wales had already identified the learning and included them in the recommendations. The group agreed that taking these recommendations and putting them into a Regional Action Plan to be submitted to the Board would be the most appropriate action and that proceeding to APR would not draw out any further learning.

The family appealed against the decision not to conduct an APR, an Appeal Panel convened consisting of Judith Magaw (Community Rehabilitation Company), Nikki Harvey (WAST) and Alwyn Jones (Ynys Mon County Council) and a decision to proceed to APR was reached.

- The Public Services Ombudsman for Wales' report made recommendations, which were relevant to POVA process whilst an APR would consider potential multi-agency learning from events prior to Adult A's death.
- The APR process may offer a multi-agency review in relation to this particular case and offer a clear chronology of incidents leading up to the death of Adult A.
- Part of the APR could also consider the robustness of the POVA process.
- The panel agreed that the remit of an APR was not to re-investigate the POVA itself or any aspects of concerns in relation to care offered (which has been heard by the Public Services Ombudsman).

Terms of Reference agreed:

- Authority A's involvement in the case from 1 month prior to admission to hospital, to the date of death (4.5 weeks) *and whether or not this was sufficient and appropriate.
- The development of an appropriate care package/plan on reception of Adult A into the Residential Home, and role of relevant agencies in assisting or advising in this regard.
- The scrutiny of such a package/plan and follow up of actions.
- Any confusion with the ownership of the case.
- The operation of the POVA process, the timeline associated with this and whether it was appropriate. Given the safeguarding referral wasn't done until after Adult A's death.
- Identify whether a safeguarding referral was considered at any point in the month prior to Adult A's death, and if not then why?

- The communication between agencies (in particular the sharing of information across agencies) in the POVA process. This will include examining the outcome of the initial POVA meeting in May 2013, at which time officers in authority A were directed to investigate the reported falls whilst Adult A was resident in the home.
- The communication with the family as part of the POVA process.
- Discussion was held at the second review panel meeting on 13/3/17 re CIW's involvement. The chair had sought guidance from the APR group that CIW as a non-statutory agency should not be part of the panel. Reviewers were asked to liaise with CIW as necessary.

* The Reviewers decided, after examining the timelines, to extend the investigation period to the date of Adult A's first fall at the residential care home (an extension in the time period of 13 days).

At the conclusion of the aforementioned process the family had raised a series of 17 questions with Authority B senior officers. At the time the senior officers advised the family that these questions would be addresses through the APR. However, many of the questions are outside the agreed Terms of Reference for an APR. The family, through the APR process have been advised by the Reviewers that some of the initial questions remain outside the remit of an APR. No agreement was reached with the family to answer the questions as part of this Adult Practice Review Process, however, the report does make reference to all 17 questions. The list of questions provided by the family is detailed in Appendix 3.

Process of Review

- Timelines were prepared by the four key stakeholders (Authority A, Authority B, the Care Home, the Health Board)
- The Reviewers also had access to other relevant written material, as appropriate. During discussions, issues for clarification arose and the Reviewers asked services to respond and provide further information as appropriate.
- The Chair of the APR met with Adult A's family to share with them the remit of the review, its purpose and to clarify what was out of scope.
- The Reviewers met with Adult A's family to hear from them the sequence of events leading up to the death of Adult A. The Reviewers reiterated the remit of the review (as previously covered by the Chair) and shared the Terms of Reference with the family.
- Adult A's family provided a box of information and correspondence which proved useful to the Reviewers when triangulating information throughout the review process.
- The Reviewers conducted a site visit of the Residential Home and met with the Responsible Individual and Registered Manager.
- Reviewers contacted CIW and obtained Adult A's care home file.
- A Learning Event was held to discuss lessons learnt prior to the date of death.
- A multi-agency desk top review of initial and the independent POVA processes was undertaken facilitated by the Reviewers and attended by independent

representative from Betsi Cadwaladr University Health Board (BCUHB) and North Wales Police.

Practice and organisational learning

Identify each individual learning point arising in this case (including highlighting effective practice) accompanied by a brief outline of the relevant circumstances

Key themes and learning points arising from the Review

1. Hospital admission and hospital notes

- Care home staff felt hospital admission could / should have been considered sooner.
- Issues were raised regarding the care home's ability to challenge the opinion of Health professionals (i.e. GP, District Nurses) and that a lack of weight given to the Care Home's staff observations and opinions of Adult A's deterioration.
- Care Home staff felt they were not seen as part of the continuum of care.
- Following admission to hospital, the ward medical notes appear to show only information sourced from the family in relation to Adult A's previous care. It is recognised that as Adult A had been admitted through the Emergency Department there was little time to obtain background information from the Care Home. However, this resulted in the recording of only one perspective of the care Adult A had received prior to admission.

2. Recording / documentation in the care home

- The Care Home and the Reviewers identified the need for improvements in record keeping to ensure that informal communications and discussions with families are recorded accurately.
- The care home and the Reviewers identified the need for accurate recording of falls. The home had been recording incidents as "found on the floor" implying a fall, but a more accurate recording of "found sitting on the floor in ... position" together with details of witnesses, any injuries to the individual, any damage to furniture and items surrounding the individual, etc. This question was raised by the family in their 8th and 13th question in the list of questions presented to Authority B and detailed in Appendix 3.
- The Independent Review noted the lack of a care plan at the Care Home. This was also highlighted during this APR process, this is linked to the question raised by the family (Q. 14).

3. Recording the POVA process. POVA investigations were instigated by Authority B

- Rationale for decisions taken at Strategy Meetings was not recorded in the minutes of the meetings, this was also commented upon by the Public Services Ombudsman for Wales in his findings. It is clear that there is a need to ensure that the evidence on which decisions are made is accurately recorded in the relevant meeting minutes.
- The format of the minutes of the Strategy Meetings made it difficult to clearly record or identify key points, these key points being:

- a) A record of follow-up actions from previous meetings
- b) A clear record of key decisions, point by point, together with clear actions, responsibility for actions and timescales. (An example was the minutes of the 5th Strategy Meeting where much detail was recorded around the Independent Investigation, but little recorded about the actions that would be taken, by whom and by when.)
- c) In addition, the actions should be clearly defined, responsible individuals identified and timescales for completion noted.
- d) The overall outcome of the POVA investigation was a statement of the POVA process outcome 'options' as per the POVA procedures, and lacking narrative content. The outcome recorded in the minutes noted "no significant harm", this phrase was very difficult for the family to understand. The Reviewers felt that the statement was incomplete and at the very least should have included the words "... in the context of abuse". The Reviewers noted that the POVA outcome recorded on the Client Information System more accurately reflected the findings of the POVA investigation - which it was "...unlikely on the balance of probability that abuse had occurred". This wording should have been recorded in the meeting minutes and would have provided more clarity for the family.
- e) The Protection Plan section of the minutes was not clearly recorded, the information recorded in this section did not constitute a protection plan but was a summary of the discussion and issues raised. It did not detail the actions to be taken, by whom and by when to protect others within the care setting.
 - The voice of Adult A's family was absent from the POVA process.
 - Throughout the POVA process, there was no evidence that Advocacy was offered to support the family of Adult A.
 - The POVA process took a long time to complete. However, the Reviewers felt the delays were legitimate as they were a result of parallel processes being undertaken e.g. the Coroner's Investigation and the findings from the Independent Investigation.
 - The timelines did not provide evidence that any agency involved in the care of Adult A, prior to her death, had considered making a POVA referral.

4. Communication

- There appeared to be no clear ownership of communication with the family. No one agency (Authority A or Authority B) was identified as the lead contact for the family and there was no evidence of proactive contact with the family. This is linked to the 10th question raised by the family.
- There was no documented evidence of discussions with the family regarding their preferred method of communication or the frequency of that communication.
- The family were advised to apply for the minutes of POVA meetings through a Freedom of Information Request. The Reviewers felt that support for the family through this process would have created less of a barrier to overcome. This point was raised by the family in their 6th question.
- Whilst the Reviewers did not obtain evidence of redacted meeting minutes, it was confirmed by Authority B that the minutes of Strategy Meetings were redacted and

this was raised again in the 6th question asked by the family. Whilst there is a need for the redaction of minutes, care should be given to ensure this is kept to required minimum.

- There was no documented evidence that professionals had explained to the family the POVA process, the implications of criminal and non-criminal investigations and the burden of proof required.
- There was no documented evidence that the timescales for the POVA process were clearly communicated with the family. No documented information appears to have been shared with them about the legitimate delays caused by the Coroner's Process and the Independent Investigation.

5. Out of county placements / Participation in Out of County POVA processes.

- Prior to Adult A's death there appeared to be no documented issues with the out of county placement process for this individual.
- The Care Home requested a Social Worker from Authority A, review Adult A's placement following a breakdown in relations between the home and the family. This review did not take place.
- There is no evidence that Authority A had any further contact with the Care Home, Adult A or the family until they were notified of Adult A's death.
- Following Adult A's death, Authority A made a POVA Referral to Authority B because of the family's concerns regarding the number of falls Adult A had sustained in the 6 weeks prior to death.
- Five Strategy Meetings were held during the 15 month POVA investigation. Authority A only attended the 4th and 5th Strategy Meeting and the Case Conference. Authority A were invited to the 1st, 2nd and 3rd Strategy Meetings, but tabled their apologies.
- There is no documented evidence of any discussion being held between Authority A and Authority B to determine who would be the lead communicator with the family. This should have been decided at the initial POVA strategy meeting.

6. Overview / care planning

- Evidence was provided that there was no Care and Support Plan in place at the time of Adult A's admission into the Care Home.
- There is no evidence that a subsequent Care and Support Plan was in place for Adult A during her time at the Care Home.
- The Care Home has expressed anecdotal concerns that they could no longer meet the needs of Adult A and that she should be considered for a nursing home placement. There is no documented evidence that this was explored further.
- The Care Home also express anecdotal concerns about their ability to control positive interactions with the family.

Improving Systems and Practice

In order to promote learning from this case the review identified the following actions for the Board and its member agencies and anticipated improvement outcomes:-

Recommendations:

1. Record Keeping:

Record keeping in the Care Home was limited, particularly in relation to:

- a. the accurate recording of falls.

The care home's record keeping should be improved to provide detailed information concerning the circumstances of a fall, the location, witnesses, those present, injuries suffered, damage to property in the vicinity, etc. This would have helped to address the family's concerns raised in their 4th, 8th and 13th question to Authority B.

Records in relation to Adult A's falls made reference to "Found on Floor" (Primary Care Notes 28.03.13; Adult Protection Investigation Report by Authority B 19.05.14).

- b. the recording of verbal communications with families.

It is recommended that information be recorded about who participated in the communication, what issues were discussed, what actions were agreed (if appropriate) and who would be responsible for those actions.

The Care Home's records of verbal communications with families and other agencies needs to be improved to provide more detail.

2. POVA process:

- a. The Reviewers noted that from the start of the APR timeline to the death of Adult A, no documented evidence was found that agencies had considered raising or had raised a Safeguarding Referral in relation to Adult A. Whilst the Social Services and Wellbeing (Wales) Act 2014 now places a 'duty to report' on agencies, prior to the Act's implementation in April 2016, agencies were expected to consider Safeguarding referrals and to record their rationale for not submitting referrals if they so decided. **As legislation has surpassed this recommendation it is hoped that if the same situation arose in the future, agencies would report their concerns immediately.** This addresses the 13th question raised by the family.
- b. **It is recommended that the format of Strategy Meeting minutes be improved to make them easier to read. The minutes should accurately reflect the discussion in the room and not replicate information presented which can be presented as an appendix.** An example of this was the Independent Investigation Report, the content of which was recorded in detail in the Strategy Meeting minutes of the 6th May 2014).

- c. **It is recommended that families are supported to obtain information under the relevant access request processes.** This addresses the 6th question raised by the family.
- d. **Actions from the Strategy Meetings should reflect the decisions made within the meeting.**

'It is recommended that a clear Action Plan (Including roles, responsibilities and timescales) be completed and recorded within the Strategy Meeting minutes and that this Action Plan is reviewed in subsequent meetings and the outcomes recorded. This addresses the 16th question raised by the family.

An example is the Actions recorded in the Strategy Meeting held on the 22nd May 2013. These actions were not reflected in the discussions recorded within the main body of the minutes. The Reviewers also noted that not every action detailed within the Strategy Meeting minutes recorded who would be undertaking the action. Finally, the date by when the action would be completed either read "ASAP" or was left blank. Strategy meeting minutes did not record if actions from previous meetings had been completed and neither were any follow up activities recorded.

- e. **It is recommended that the 'Individual/General Protection Plan section is completed to accurately record the general protection plans put in place, even if the individual concerned has passed away.**

The details recorded in the '*Individual/General Protection Plan*' section of the Strategy Meeting minutes did not include details of the protection plan or the outcomes anticipated from its implementation. An example of this is in the minutes of the Strategic Meetings held on the 22nd May 2013, 22nd November 2013 and 28th February 2014.

- f. **It is recommended that the rationale for decision made or conclusions reached in Strategy Meetings is not limited to the 'options' within the POVA Procedures but that more detail is provided in the narrative together with reasons/rationale.** The minutes of the Strategy Meetings do not accurately record the rationale for decisions or conclusions made. This was also recorded by the Public Services Ombudsman for Wales in their written report.

3. Communication:

- a. **It is recommended that a leaflet explaining the Adult Safeguarding process be produced,** paying specific attention to the criminal and non-criminal investigations (including an explanation of the Burden of Proof), the role of the Coroner, the Public Services Ombudsman for Wales, Advocacy Support and the Complaints Process.

- b. **It is recommended that a Communication Agreement be created with the Service User and / or their family to agree who will be their lead professional point of contact, the family or Service User's agreed frequency of communication and their preferred method of communication (e.g. e-mail, phone call, etc.).**
- c. **It is recommended that guidance be developed to assist providers and commissioners to support the communication between Care Homes and families when difficulties and differences of opinion arise.**

4. Involvement in the POVA Process:

It is recommended that all Local Authorities involved in an Adult Safeguarding process attend Strategy Meetings, take responsibility for relevant actions and are part of the decision making process.

The minutes of the Strategy Meetings held on the 22nd May 2013, 14th June, 2013 and the 22nd November 2013 record apologies from Authority A.

Points of note:



- The Care Home and Authority A were willing to be actively involved in the APR Learning Event (please note: Authority B was not invited to the Learning Event as it concentrated on the events which took place prior to Adult A's death and Authority B was not involved at this point in time). The Care Home and Authority A used the opportunity to reflect on professional practice at the time of Adult A's death and translate that into current practice.
- Throughout Adult A's stay at the care home she was visited regularly by district nurses / health care assistant and GPs – which indicated her health needs were regularly reviewed.
- The Reviewers felt that the decision to commission an independent POVA investigator was a positive step and that whilst this investigation delayed the POVA Process the information provided in the report was comprehensive and benefited the final outcome.
- Supporting paperwork relevant to this APR Review made reference to a 'Lessons Learnt' session held by Adult A's GP Practice. The GP Practice reported the outcomes of the event to their Clinical Governance team for primary care within the Health Board and the Practice confirmed that a letter was sent to the family detailing the outcomes of the session. Please note. Reviewers were not sighted on this letter or the outcomes.
- Throughout the Review it has become apparent that the voice of the family was not as prominent as it could have been. Valid concerns regarding Adult A's care were raised by the family, but these were not always given the prevalence and may have been dismissed when the relationship between the family and professionals was proving difficult.
- The Reviewers relationship with the family was a positive one and despite the fact that the family had experienced a great deal of distress, they were willing to actively engage in the APR process and provide the reviewers with helpful information. We would like to take this opportunity to thank the family for their engagement.


Conclusions:

It is the opinion of the Chair and the Reviewers of this Adult Practice Review that if all the recommendations detailed above were in place, there would be an improvement in practice.

Sadly the Reviewers could not locate any evidence to suggest that if the recommended practices had in fact been followed in this case, it would have resulted in a different outcome.

Statement by Reviewer(s)			
REVIEWER 1	Alaw Pierce Service Manager Community Support Services Denbighshire County Council	REVIEWER 2 <i>(as appropriate)</i>	Jane Davies Senior Manager Safeguarding and Commissioning Flintshire County Council
Statement of independence from the case <i>Quality Assurance statement of qualification</i>		Statement of independence from the case <i>Quality Assurance statement of qualification</i>	
<p>I make the following statement that prior to my involvement with this learning review:-</p> <ul style="list-style-type: none"> • I have not been directly concerned with the individual or family, nor have I given professional advice on the case. • I have had no immediate line management of the practitioner(s) involved. • I have the appropriate recognised qualifications, knowledge and experience and training to undertake the review. • The review was conducted appropriately and was rigorous in its analysis and evaluation of the issues as set out in the Terms of Reference. 		<p>I make the following statement that prior to my involvement with this learning review:-</p> <ul style="list-style-type: none"> • I have not been directly concerned with the individual or family, nor have I given professional advice on the case • I have had no immediate line management of the practitioner(s) involved. • I have the appropriate recognised qualifications, knowledge and experience and training to undertake the review. • The review was conducted appropriately and was rigorous in its analysis and evaluation of the issues as set out in the Terms of Reference. 	

Reviewer 1	Reviewer 2
(Signature) 	(Signature) 
Name (Print) Alaw Pierce	Name (Print) JANE MARY DAVIES
Date 18.01.2018	Date 18.01.2018

Chair of Review Panel	
(Signature)	
Name (Print)	Andrew Williams
Date	18.01.2018

<p>Adult Practice Review process</p> <p><i>To include here in brief:</i></p> <ul style="list-style-type: none"> • <i>The process followed by the Board and the services represented on the Review Panel.</i> • <i>A learning event was held and the services that attended.</i> • <i>Family members had been informed, their views sought and represented throughout the learning event and feedback had been provided to them.</i> <p>1. Following agreement that the referral was to proceed, representation was sought and staff identified from the Local Authorities concerned and the Health Board to form a</p>

scrutiny panel. Representatives were also the organisational links to ascertain any additional information required from their respective agency.

The panel met on a regular basis to up-date the progress of the review and were instrumental in ensuring that their respective agency was appropriately represented. Panel members had an opportunity to review the final draft of the report prior to presentation to the Adult Practice Review Group and the North Wales Adult Safeguarding Board.

2. The learning event was held and feedback from the participants was predominantly positive. Attendees included relevant staff from the Local Authority A and the Care Home. It was unfortunate that there was a gap in representation from the GP Practice and the District Nursing team, which could have provided the event with a truly holistic overview.

3. Contact with Adult A's family was initially by a home visit by the Chair and a subsequent home visit by the Reviewers. The family were asked what their preferred method of communication would be for this Review and they chose to receive regular e-mails providing progress. When they had any queries these were directed to one of the Reviewers by telephone and prior to this report being published, the Chair and Reviewers will arrange to meet with the family to share its findings and recommendations.



Family's
Questions.pdf



Response to Family
Questions.docx

For Welsh Government use only

Date information received

Date acknowledgment letter sent to Board Chair

Date circulated to relevant inspectorates/Policy Leads

Agencies	Yes	No	Reason
CSSIW	<input type="checkbox"/>	<input type="checkbox"/>	
Estyn	<input type="checkbox"/>	<input type="checkbox"/>	
HIW	<input type="checkbox"/>	<input type="checkbox"/>	
HMI Constabulary	<input type="checkbox"/>	<input type="checkbox"/>	
HMI Probation	<input type="checkbox"/>	<input type="checkbox"/>	

QUESTION'S [REDACTED] LIKE ANSWER'S TO

1. We want a full and thorough investigation into our mother's death.
2. Ombudsman said conclusions were not evidence based. What was their conclusions based on?
3. Why was nobody held accountable for the condition our mother was in?
4. The information was withheld from us that our mother had twelve falls in the time she was in the home (thirteen weeks)? We only found out after the first investigation report fourteen months later.
5. Why was it impossible for my sister and I to obtain any documentation from the care home concerning our mothers care? Many people have seen our mothers care notes but are unwilling to discuss what is in them?
6. Why did we have to apply for minutes of meetings by freedom of information, and why was so much of the minutes redacted?
7. Why did [REDACTED] Conwy Monitoring Officer for The [REDACTED] Care Home state that she had seen all of section 38 reports concerning our mother when in fact there was only one which was filled in eight days after our mothers death she said we could not see them as they would probably have been archived and would take a very long time to get them we applied via Freedom of Information and received one within a month but there was only one.
8. *Conwy monitoring*
[REDACTED] stated that she came to the conclusion that our mother was putting herself on the floor, the first time she was found on the floor she had a broken wrist no one saw her fall, no action was taken until the next day, when discovered her wrist was swollen and subsequently taken to the hospital where it was found that she had a broken wrist, so when she was subsequently found on the floor how could she come to this conclusion that she was putting herself on the floor.

9. After our meeting with ^{Conwy Monitoring} [REDACTED] she stated she would talk to the police about our concerns when we tried to contact her she was absent. We spoke to [REDACTED] who advised us that the meeting had taken place but had not been minute and was unaware of what was discussed, also we phoned up and requested the return of our mothers photographs we were kept waiting for weeks and in the end told that they had been disposed of should we not have been asked if we wanted them returned to us?
10. Why were we labelled as difficult and challenging by the POVA Co-ordinator when we were merely after the truth?
11. My sister raised the question several times is mother our responsibility now as the home Manager seemed to make no decisions concerning our mothers wellbeing, we had to insist that the doctor be called on several occasions.
12. All the professionals were totally disinterested in our complaints was this because they were covering up for their own failings?
13. It was noted in the Independent Complaints report dated 4th January 2015 that our mother had a broken finger which appears to have been undiscovered at the Care Home (Is this not an injury)
14. Furthermore, the testimony of the Manager at the ^{Care Home} [REDACTED] when speaking to the POVA Investigator is contradictory in parts the Manager stated [REDACTED] ^{Adult A} "used to stumble quite often" yet she stated she could walk without any issues.
15. Why did POVA Investigator not pick up on the contradictory in parts of the Manager and of specific statements Manager made and it was proven to be untrue.
16. When POVA hold Strategy meetings and decide to take actions whose responsibility is it to ensure that decisions made are acted upon.
17. Doctor told Manager of the Care Home she would leave a prescription at the chemist for liquid paracetamol Manager went the next day to pick up paracetamol liquid but no prescription, should the manager then not have contacted the doctor querying why prescription was not their so that means our mother had no pain relief.

[REDACTED]

Questions Brought by the Family of Adult A

1. We want a full and thorough investigation into our mother's death.

Following the death of Adult A there have been several investigations these are listed below:

- a. Coroner's Report
- b. Independent Investigation as part of the complaints process
- c. Ombudsman's Report
- d. Retrospective Review of the Case by North Wales Police as part of the Adult Practice Review process
- e. Adult Practice Review (APR)

The Adult Practice Review has taken into account the findings from the investigations that took place before it, and where appropriate, made reference to them.

2. Ombudsman said conclusions were not evidence based. What was their conclusion based on?

The APR review also concluded that evidence for decision making had not been recorded within the minutes of the POVA Strategy Meetings held following the death of Adult A. Recommendation 3d, 3e and 3f of the APR review seeks to address this point and improve future practice. As no records are available detailing the decision making process in this instance, it has not been possible to ascertain on what evidence the conclusions were based.

3. Why was nobody held accountable for the condition our mother was in?

The APR review's terms of reference and purpose is to identify learning and share best practice, the action plan will ensure the lessons learnt from the Review are put into practice in the agencies concerned and the best practice shared with all relevant agencies in North Wales. Whilst the APR has not been the method of addressing the family's questions about accountability, the criminal investigation undertaken by the Coroner's Investigation concluded that on the balance of probability there was no evidence of neglect by the care home.

4. The information was withheld from us that our mother had twelve falls in the time she was in the home (thirteen weeks)? We only found out after the first investigation report fourteen months later.

Recommendation 2a of the APR Review addresses this point.

5. Why was it impossible for my sister and I to obtain any documentation from the care home concerning our mother's care? Many people have seen our mother's care notes but are unwilling to discuss what is in them?

The Terms of Reference of this APR did not give the scope to review the issues. It is the review panel's opinion that the family seek independent advice to take this further.

6. Why did we have to apply for minutes of meetings by freedom of information, and why was so much of the minutes redacted?

The APR Report makes reference to this point and it is raised under the key theme of 'Communication'. Recommendation 3c of the APR Review addresses the point.

- 7. Why did the Conwy Monitoring Officer for the Care Home state that she has seen all of section 38 reports concerning our mother when in fact there was only one which was filled in eight days after our mothers death she said we could not see them as they would probably have been archived and would take a very long time to get them we applied via a Freedom of Information and received one within a month but there was only one.**

The Terms of Reference of this APR did not give the scope to review this issue.

- 8. Conwy Monitoring team stated that they came to the conclusion that our mother was putting herself on the floor, the first time she was found on the floor she had a broken wrist no one saw her fall, no action was taken until the next day, when discovered her wrist was swollen and subsequently taken to the hospital where it was found that she had a broken wrist, so when she was subsequently found on the floor how could she come to this conclusion that she was putting herself on the floor.**

The APR Report makes reference to this point under the key theme of 'Recording / documentation in the Care Home'. Recommendation 2a also addresses the question raised.

- 9. After our meeting with a member of Conwy Monitoring team the individual stated that they would talk to the police about our concerns when we tried to contact the individual they were absent. We spoke to a member of the team who advised us that the meeting had taken place but had not been minute and was unaware of what was discussed, also we phoned up and requested the return of our mothers photographs we were kept waiting for weeks and in the end told that they had been disposed of should we not have been asked if we wanted them returned to us?**

The general point regarding minute taking was raised in the APR Report. However, the specific point regarding the return of photographs is outside the Terms of Reference for this APR and was not addresses as part of the review.

- 10. Why we are labelled as difficult and challenging by the POVA Co-ordinator when we are merely after the truth?**

The APR Report makes reference to improving communication with families under the key theme of 'Communication'. This point is also referenced in the 'Points to Consider' section of the APR Report.

- 11. My sister raised the question several times is mother our responsibility now as the home Manager seems to make no decisions concerning our mothers wellbeing, we had to insist that the doctor be called on several occasions.**

This is a statement which we are unable to answer through the APR Review.

- 12. All the professionals were totally disinterested in our complaints was this because they were covering up their own failings?**

The APR Review found no evidence of covering up or the concealing of information. The Reviewers received full co-operation from all agencies involved. However, it is recorded in the APR Report that there were communication difficulties, noted in the key theme 'Communication' and in Recommendation 4.

- 13. It was noted in the Independent Complaints report dated 4th January 2015 that our mother had a broken finger which appears to have been undiscovered at the Care Home (Is this not an injury)**

The APR Report makes reference to this point under the key theme of 'Recording / documentation in the Care Home'. Recommendation 2a also addresses the question raised.

14. Furthermore, the testimony of the Manager at the Care Home when speaking to the POVA Investigator is contradictory in parts the Manager stated that Adult A "used to stumble quite often" yet she stated she could walk without any issues.

The APR Report records under the key theme of 'Recording / documentation in the Care Home' that the Care Home recognised that their record keeping was not as robust as it should have been.

15. Why did the POVA Investigator not pick up on the contradictory in parts of the Manager and of specific statements Manager made and it was proven to be untrue.

The Terms of Reference of the APR do not cover this area and the report can therefore come to no conclusion in this regard.

16. When POVA hold Strategy meetings and decide to take actions whose responsibility is it to ensure that decisions made are acted upon.

Whilst the introduction of the Social Services and Well-being (Wales) Act 2014 has refreshed legislation in relation to safeguarding procedures, it remains the role of the Chair of the Strategy Meeting to ensure decisions are acted upon. The APR Review recognises the need for improvements in the recording of minutes, actions and the review of those actions in Recommendation 3d.

17. Doctor told Manager of the Care Home she would leave a prescription at the chemist for liquid paracetamol Manager went the next day to pick up paracetamol liquid but no prescription, should the manager then not have contacted the doctor querying why prescription was not their so that means our mother had no pain relief.

The Terms of Reference of the APR do not cover this area and the report can therefore come to no conclusion in this regard.